CITY COUNCIL TRANSMITTAL

Patrick Leary, Chief of Staff

Date Received: JWI 20, 2017

Date sent to Council: JWI 25, 2017

TO:

Salt Lake City Council

Stan Penfold, Chair

DATE: 7/20/2017

FROM:

Lara Fritts, Director of Department of Economic Development

SUBJECT:

Approval for Foreign Trade Zone Application and Updated Consolidated Fee

Schedule

STAFF CONTACTS: Lara.Fritts@slcgov.com

**DOCUMENT TYPE:** Resolution for FTZ Application and Consolidated Fee Schedule Amendment

**RECOMMENDATION**: The Department of Economic Development recommends that the City Council approve a fee schedule and resolution to file an Alternative Site Framework Application (ASF) for the Foreign Trade Zone (FTZ).

The recommended resolution and fee schedule are provided as attachments.

**BUDGET IMPACT:** The budget impact is based on revenue received from the recruitment of companies to the FTZ. The fees collected are meant to serve as cost recovery for staff time and other costs spent on activities associated with the FTZ. These fees have been cleared through the Department of Finance to be included on the Consolidated Fee Schedule pending Council adoption.

# BACKGROUND/DISCUSSION:

"In 2009, the U.S. Foreign Trade Zones Board created a new, streamlined process under which FTZs could be organized. The initiative, called the Alternative Site Framework (ASF), allows the extension of FTZ benefits to areas outside of existing zones without the lengthy application and administrative overhead seen previously with the traditional operation of Foreign Trade Zones. ASF is intended to offer flexibility and to attract users/operators of fixed sites as well as enable designation of sites as future demands arise through simpler and faster application processes. ASF reduces the need for establishing sites for speculative reasons and helps to decrease the number of unactivated sites."

<sup>1</sup> HTTP://www.bizFTz.com/about-us/history

Salt Lake City is in the process of updating the foreign trade zone from the Traditional Site Framework (TSF) to the Alternative Site Framework (ASF) to better serve companies who could utilize the service in SLC and Northern Utah. FTZ's are a federal level incentive that reduce tariffs and provide other benefits for international business operations. Overall reasons why companies use an FTZ: <sup>2</sup>

- Defer customs duty and federal excise taxes: By companies bringing international
  shipments into the Salt Lake City FTZ they may be able to defer any applicable customs
  duty and federal excise taxes until the merchandise leaves the zone to be consumed in
  the U.S. This is an excellent way to lower the cost of holding inventory until the company
  is ready to ship to market.
- Eliminate duty and federal excise taxes: Goods from outside the U.S. may be imported into, and then exported from the Salt Lake City FTZ to locations outside of the U.S. without the payment of duty and excise taxes. Goods may also be imported into, and destroyed in the zone without the payment of duty and excise taxes.
- Reduce dutiable tariff on imported parts when assembled in finished products: For example, consider a company that assembles all-terrain vehicles. Imported ATV tires are dutiable at 4%. If assembled into a finished ATV in an FTZ, the duty rate of the finished ATV (2.5%) can apply to the value of the tires resulting in duty reduction (inverted tariff).
- No time constraints on storage: Merchandise may remain in a zone indefinitely, whether or not it's subject to duty.
- Satisfy exportation requirements: Merchandise entered in to the U.S. on an entry for warehousing, temporary importation under bond, or for transportation and exportation may be transferred to the Salt Lake City FTZ in zone restricted status from the customs territory to satisfy a legal requirement to export the merchandise.
- Increase security and lower insurance costs: Customs security requirements and
  federal criminal sanctions are deterrents against theft. This may result in lower
  insurance costs and fewer incidents of loss of cargo admitted into the Salt Lake City FTZ.
- Avoid costly supply chain delays, consolidate customs reporting and reduce fees with direct delivery and weekly entry: Companies may obtain permission from customs to move merchandise directly from the port of arrival to the Salt Lake City FTZ, avoiding costly supply chain delays. Companies may also utilize weekly entry procedures to consolidate customs reporting and reduce costs including broker fees and merchandise processing fees (MPF).

Partners at EDCUtah, the World Trade Center, and the Governor's office of Economic Development have contributed to the fees and the work performed to develop the recommended fee schedule and the draft application.

Assuming the resolution for the application and fee schedule is approved by the Council, the

timeline for the application processing through the Federal Government is 6-10 months.

There are currently two companies participating in Salt Lake City's Foreign Trade Zone, and one company with a pending application. The attached ordinance recommends a deferral for the fee schedule until the transition to ASF is complete.

# HIGH LEVEL IMPACT OF TRANSITION:

| Foreign Trade<br>Zone | Company<br>Application Time | Zone Coverage | Company Cost              |
|-----------------------|-----------------------------|---------------|---------------------------|
| TSF                   | 10-18 months                | 55 acres      | no fees associated        |
| ASF (new framework)   | 1-2 months                  | ~2,000 acres  | See attached fee schedule |

#### PROPOSED FEE SCHEDULE:

| Fee  | Before     | After    |
|--|------------|----------|
| Additional General Purpose<br>Zone                           | \$0        | \$3,200  |
| Special Purpose Subzone<br>(Non/minimal-<br>manufacturing)   | <b>\$0</b> | \$4,000  |
| Special Purpose Subzone<br>(Manufacturing)                   | <b>\$0</b> | \$6,500  |
| Expansions   | <b>\$0</b> | \$1,600  |
| Annual Fee for<br>Operators/Subzones/Usage-<br>Driven Sites  | <b>\$0</b> | \$15,000 |
| Annual Fee for General<br>Purpose Zone Usage-Driven<br>Sites | <b>\$0</b> | \$6,000  |
| Application Fee  | <b>\$0</b> | \$3,500  |

<sup>\*</sup>The fee schedule shown was the fee schedule prior to 2014.

# Attachments:

- Attachment A: Draft Resolution to File FTZ Application
- Attachment B: Draft ASF Zone Schedule
- Attachment C: Draft ASF Application
- Attachment D: Consolidated Fee Schedule Analysis
- Attachment E: Draft Ordinance FTZ Fee Schedule

# RESOLUTION NO. OF 2017

A Resolution Authorizing Submission of an Application for General-Purpose Foreign Trade Zone Number 30 to the Foreign-Trade Zones Board to Create the Service Area under the Alternative Site Framework

WHEREAS, on June 18, 1934 Congress approved an Act "to provide for the establishment, operation, and maintenance of foreign-trade zones in ports of entry of the United States to expedite and encourage foreign commerce and for other purposes" (hereafter the Foreign-Trade Zones Act"); and

WHEREAS, in accordance with the Foreign-Trade Zones Act and regulations relating thereto, the Salt Lake City Corporation did, on May 26, 1977 and published in 42 Fed. Reg. 110 (June 8, 1977date), receive approval from the Foreign Trade Zones Board ("Board") for a GRANT to establish, operate and maintain Foreign-Trade Zone No. 30 at Salt Lake City, Utah; and

WHEREAS, Salt Lake City Corporation has determined, in accordance with the Foreign-Trade Zones Act and regulations relating thereto, that it is desirable to create a Service Area for Foreign-Trade Zone No. 30 under the Alternative Site Framework.

THEREFORE, BE IT RESOLVED by the City Council of Salt Lake City Corporation as follows:

- 1. That Salt Lake City Corporation, Grantee of Foreign-Trade Zone No. 30, is hereby duly authorized to submit an Application for General-Purpose Foreign-Trade Zone No. 30 to create the Service Area under the Alternative Site Framework to include the Counties of Davis, Morgan, Salt Lake, Utah, and Weber and the cities of Brigham City, Corinne, Honeyville, Perry, Erda, Grantsville, Lake Point, Mills Junction, Rush Valley, Stansbury Park, Stockton, Terra, Tooele, Vernon, Heber City, Midway, Coalville, Deer Mountain, Echo, Francis, Henefer, Kamas, Kimball Junction, Oakley, Park City, Peoa, Samak, Silver Summit, Snyderville, Wanship, Woodland, and Mantua and the Executive Director is hereby authorized to execute an Agreement with any prospective companies to be in the Zone.
- 2. That any subsequent Administrative Actions, such as the addition of a Usage-Driven Site applications to be filed at the Foreign-Trade Zones Board relating to this application are also specifically authorized. This will provide the Salt Lake City Corporation with the ability to quickly react to a request by a company under the Alternative Site Framework.

| Pacced 1 | by the City | Conneil | of Salt I | ake City   | I Italy this | day of  | , 2017. |
|----------|-------------|---------|-----------|------------|--------------|---------|---------|
| 1 4550U  | by the City | Council | UL Sait L | Jake City, | Otan mis     | uay or_ | , 2017. |

|   | Stan Penfold, Chairman |  |
|---|------------------------|--|
| ATTEST:   |                        |  |
| CITY RECORDER   |                        |  |
| Salt Lake City Attorney's Office<br>Approved As To Form |                        |  |

Katherine N. Lewis

Date: 7/20/17

HB\_ATTY-#62678-v1-FTZ\_Resolution\_to\_File\_Application\_.doc

MKC/EXHIBIT/160613 (4131)

# **ZONE SCHEDULE**

RULES, REGULATIONS, RATES, AND CHARGES APPLYING AT:

# **FOREIGN-TRADE ZONE NO. 30**

SALT LAKE CITY, UTAH

Operating under granted authority by the Foreign-Trade Zones Board, Washington, D.C., to the Salt Lake City Corporation

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ISSUED: April 2017 EFFECTIVE: April 2017

ISSUED BY: Salt Lake City Corporation

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April 2017

#### **ZONE GRANTEE**

#### ZONE SCHEDULE

# GRANTEE: Salt Lake City Corporation

#### **GENERAL OFFICES**

#### **Grantee Office:**

Salt Lake City Corporation 451 South State Street Room 425 Salt Lake City, Utah 84111

Mr. Peter Makowski 801-535-7273 801-535-6005 (FAX)

#### **DESCRIPTION OF FOREIGN-TRADE ZONE NO. 30**

Pursuant to a Grant issued by the Foreign-Trade Zones Board, Washington D.C., as Board Order No. 119 on May 26, 1977, the Salt Lake City Corporation, under provisions of the Foreign-Trade Zones Act (19 U.S.C. 81a-81u), Foreign-Trade Zone No. 30, has issued the following Zone Schedule on rules, regulations, rates and charges. The Salt Lake City Corporation submitted an Alternative Site Framework Application, which was officially filed by the Foreign-Trade Zones Board as Docket \_\_\_\_\_ on [date]. The Application was approved pursuant to Board Order No. \_\_\_\_ on [date]. All new submissions will be done under the ASF.

Foreign-Trade Zone No. 30, which is operated as a public utility under Foreign-Trade Zones Board Regulations, has offices located at 451 South State Street, Room 425, Salt Lake City, Utah 84111. The zone has adequate access to electric power, water, waste disposal, communications, and access to all modes of transportation. The buildings are equipped to provide private lease storage, manipulation, manufacturing, and office space.

The Zone consists of the following site:

| Site   | Site Name   | Acreage |
|--------|-------------|---------|
| Number | and Address |         |

| Site   | Site Name                          | Acreage  |
|--------|------------------------------------|----------|
| Number | and Address                        |          |
| 2      | Rockefeller Group Development Corp | 55 acres |

Copies of this Zone Schedule are on file with the Foreign-Trade Zones Board, Washington, D.C. and U.S. Customs Port Director in Salt Lake City, Utah, and are available at the general offices of Foreign-Trade Zone No. 30 upon request at a price of \$5.00 per copy. There is no charge for an electronic version of the Zone Schedule.

More detailed guidance on U.S. Customs issues may be found in U.S. Customs FTZ Manual. A copy is maintained for review by the Foreign-Trade Zone Grantee.

Communications should be addressed to:

#### **Grantee Office:**

Salt Lake City Corporation 451 South State Street Room 425 Salt Lake City, Utah 84111

Mr. Peter Makowski 801-535-7273 801-535-6005 (FAX)

#### ZONE SCHEDULE CORRECTIONS LIST

Changes in and additions to this Zone Schedule will be made by reprinting the page upon which the change or addition is made, and such page will be designated as a revised page and will carry a "Correction" number in the lower left hand corner. Upon the receipt of a revised or new page, place a check opposite the "Correction" number (shown below) corresponding to the number shown in the lower left hand corner of the new or revised page. If "Correction" numbers are properly checked on receipt of new or revised pages, they will appear checked off in consecutive order with no omissions. If the check marks indicate that a "Correction" has not been received, a request should be made at once for a copy of the missing page. Amendments to the Zone Schedule must be submitted to the Executive Secretary of the Foreign-Trade Zones Board and the local Port Director of U.S. Customs before or at the time of implementation. 15 C.F.R. § 400.44(d).

| Correction Number | Page No. | Date Issued | Date<br>Implemented |
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# INTERNAL RULES/REGULATIONS AND POLICIES FOR THE ZONE

Act-The Foreign-Trade Zones Act of June 18, 1934 (48 Stat. 998 - 1003; 19 U.S.C. 81a-81u), as amended by Public Law 397, 73rd Congress, approved June 18, 1950. (15 C.F.R. § 400.2(a)).

Admission Suspense Account—Merchandise received without complete U.S. Customs documentation or which is unacceptable to the inventory control and recordkeeping system will be recorded in a suspense account or record until documentation is complete or the system is capable of accepting the information. (19 C.F.R. § 146.22(c)). See Section I - Definition of Terms, Temporary Deposit.

Alteration—A change in the boundaries of a Foreign-Trade Zones Board approved and designated Zone or Subzone; designation of a separate Site of an already-activated Zone or Subzone with the same Zone Operator at the same port; or the relocation within a Foreign-Trade Zones Board approved and designated area of an already-activated Site with the same Zone Operator. The Operator must make a written application to the local Port Director of U.S. Customs for approval of an alteration of an activated area, as it must be checked by Customs through its security survey to ensure the security suitability and fitness of the area for receipt of merchandise in zone status.

Alternative Site Framework (ASF) means a three-part application that transforms a general-purpose zone by creating a service area where a "usage-driven" site can be established in thirty (30) days or a traditional "magnet" industrial park site can be established in six (6) to ten (10) months if certain criteria are met.

Antidumping/Countervailing Duty—FTZ Board Regulations require that any merchandise admitted to a zone that is subject to an AD/CVD Order must be placed in privileged foreign status. (15 C.F.R. § 400.14(e)(1)).

Applicant of Record-The person, firm or corporation in whose name the application to admit merchandise into the zone (CBPF 214) is made, recognized by U.S. Customs as having the legal right to make the application. Evidence of this right of the applicant is the same as would be required to establish the right to apply for release of the merchandise from U.S. Customs with the right to make entry. (19 C.F.R. § 146.32(b)(2)).

**Board**—The Board means the Foreign-Trade Zones Board created by the Act to carry out the provisions thereof. The Foreign-Trade Zones Board shall consist of the Secretary of the Department of Commerce, who shall be the chairman, and the Secretary of the Treasury. (15 C.F.R. § 400.2(d)).

**Bulk**-In trade, a product, or a mass (of a product), which is not packaged, bundled, bottled, or otherwise packed, so that it is designated as bulk or bulk merchandise.

Conditionally Admissible Merchandise—Merchandise that may be admitted to the zone or be imported into the U.S. under certain conditions. Merchandise subject to antidumping and countervailing duty, subject to Foreign-Trade Zones Board Grant Restrictions, or merchandise transferred from a bonded warehouse, are examples of conditionally admissible merchandise for admission to the zone. Merchandise which is subject to permits or licenses (i.e. FDA controlled merchandise, certain firearms, motor vehicles, etc.), or merchandise which may be reconditioned to bring it into compliance with the laws administered by various federal agencies are examples of conditionally admissible merchandise for import. See Sections 6.3, 6.7(g), and 11.5, U.S. Customs FTZ Manual.

Container—A container is a shipping device—a non-self-propelled, rigid, non-disposable, returnable, cargo-carrying device with or without wheels, enclosed or otherwise and includes any container, trailer, chassis platform, specially constructed skid, pallets, mount, or combination thereof, and which is designed to be transported integrally as one unit directly and mechanically between vessels and piers so as to eliminate intermediate rehandling and/or storage of cargo.

Customs and Border Protection Form 214—Application and permit to admit merchandise into a Foreign-Trade Zone and/or designation of zone status.

Customs and Border Protection Form 214A—Application For Foreign-Trade Zone Admission and/or Status Designation. This form is the pink or salmon colored statistical copy of the CBPF 214 utilized for Bureau of Census reporting purposes. Electronic filing may be made to Census with filing the e-214. If the admission is not filed electronically, the CBPF 214A is required to be submitted to the U.S. Customs.

**Customs and Border Protection Form 216**—Application and permit for the manipulation, manufacture, exhibition, temporary removal or destruction of merchandise within a Foreign-Trade Zone.

**Customs Territory**—The territory of the United States in which the general tariff law of the United States applies but which is not included in any Foreign-Trade Zone.

**Domestic Merchandise**–Domestic sourced or foreign sourced previously duty paid merchandise. See Status of Merchandise herein.

Foreign Merchandise-Imported merchandise that has not been properly released from U.S. Customs custody in the Customs territory of the United States. See Status of Merchandise herein.

**Fungible Merchandise**—Merchandise that for commercial purposes is identical and interchangeable in all situations.

**Grantee**–The Grantee of Foreign-Trade Zone No. 30 is the Salt Lake City Corporation, an organization to which the privilege of establishing, operating, and maintaining a foreign-trade zone has been granted by the Foreign Trade Zone Board.

Harmonized Tariff Schedule of the U.S. (HTSUS) Number—The ten-digit number used to identify all imported and exported merchandise. The complete text is available from the U.S. International Trade Commission on its website.

Interim Production Approval- Existing zone site may secure interim production approval with Customs concurrence and approval by the Foreign-Trade Zones Board. This does not require the entire four (4) months that a normal Production Notification Application requires. However, the Customs letter must indicate that the Operator is activated or could be activated soon.

In-Transit Merchandise—The term "in-transit merchandise" includes all foreign merchandise transported into and out of the United States, whether in and out of the same port or across the country to another port, with or without transshipment, warehousing, breaking bulk, or change in mode of transportation, which originated in one foreign country and is destined at the time of the original shipment to another foreign country. Its distinctive feature is that it is being transported, from one foreign country through the United States to another foreign country, under a through bill of lading or other documentation for a completed journey.

# Inventory Records-

- A. Zone Lot Number (ZLN)—A number assigned to the unit or units of goods (zone lot) for which a separate record and account is to be kept by the Zone Operator or Zone User. The merchandise must be physically segregated and marked by lot at all times. (19 C.F.R. 146.37(a)(1) and (d)).
- B. Unique Identifier Number (UIN)-Numbers, letters, or combination of both (alphanumeric) that identifies merchandise admitted to a zone. It is fungible material typically identified by a part number, model number, style number, SKU, etc. This number may be used for control and accounting of the goods. FIFO (First In, First Out) and FOFI (Foreign First) inventory relief methods have been authorized by the U.S. Customs. (19 C.F.R. 146.37(a)(2) and (d)). Generally, a FIFO system is used for UIN activity.

Lease-The document of agreement entered into between the owner or lessor of the property and the lessee for use of space within the Foreign-Trade Zone.

Magnet Site means sites intended to attract multiple potential FTZ operators/users.

**Manipulation**—Means breaking up, repacking, assembling, distributing, sorting, grading, cleaning, mixing with foreign or domestic merchandise, or other processing which does not constitute a manufacture.

Manufacturing— This is the old term used by the Foreign-Trade Zones Board for activity involving the substantial transformation of a foreign article resulting in a new and different article having a different name, character, use, and HTS classification. It is now referred to as production. Authority for such activity in a zone must be secured from the Foreign-Trade Zones Board and authorized on a CBPF 216 by the U.S. Customs.

**Merchandise**–Merchandise includes goods, wares and chattels of every description except prohibited merchandise. (Building materials, production equipment, and supplies for use in operation of a zone may not be considered "merchandise.")

North American Free Trade Agreement (NAFTA) Duty Deferral Program—The NAFTA Duty Deferral Program is currently in effect for trade between the United States and Canada/Mexico. Under this Program, all foreign sourced, non-NAFTA-qualified merchandise used in manufacturing in a foreign-trade zone, whether or not the finished product is NAFTA-qualified, when exported to Canada/Mexico must be the subject of a special NAFTA "08" code Customs entry and be subject to U.S. Customs duties, applicable antidumping/countervailing duties, and merchandise processing fees.

**OFIS-** This is the Online FTZ Information System that includes information on each zone. It can be accessed through the FTZ Board web site. All annual reports are now filed electronically through OFIS.

**Open or Yard Storage**—The keeping of merchandise on open space within the fenced-in area of the Foreign-Trade Zone where merchandise not requiring weather protection may be stored.

**Operating Agreement**—The agreement between the Zone Operator and the Zone User, or the Zone Grantee and the Zone Operator describing rights, responsibilities, and financial considerations.

Port Director, U.S. Customs-The Port Director of U.S. Customs located in Salt Lake City, Utah, or his representative.

**Production-** This means traditional manufacturing activity and "kitting" activity where the new HTSUS classification applies to the finished product. The Foreign-Trade Zones Board uses this term to cover both manufacturing and processing activity.

**Prohibited Merchandise**—Merchandise, the importation of which is prohibited by law on grounds of public policy or morals, or any merchandise that is excluded from a zone by order of the Foreign-Trade Zones Board. Books urging treason or insurrection against the U.S., obscene pictures, and lottery tickets are examples of prohibited

merchandise. Also, certain types of operations involving the following merchandise are prohibited: Tobacco, cigars, cigarettes and cigarette papers and tubes (26 U.S.C. 5701-5706); Firearms (26 U.S.C. 4181-4182/5811); Distilled spirits, alcohol, wine and beer (26 U.S.C. 5001-5008/5010); Sugar (26 U.S.C. 4501-4503); Watch movements (19 U.S.C. 1367-1368); Bicycle parts were prohibited for a limited time period (19 U.S.C. 81b(c)) until December 31, 1992; and retail sales in a zone (19 U.S.C. 81 (o)(d) & CR 146.14).

Quantity-Means the numerical count of the units composing a shipment of merchandise.

**Quota-**Means a set limit of a given item that may be imported during a set period of time (normally one year). Tariff rate quota only limits the quantity that may be imported at the lower rate; imports above the quota quantity would be at a higher rate of duty.

Re-Exports or Reshipments-Merchandise from one foreign country initially destined to the United States that, after being unladen, stored, and/or manipulated or manufactured in this country, is transported under a new bill of lading or other new documentation to another foreign country. Generally, it includes all merchandise of foreign origin which has not been so manipulated or manufactured as to be deemed a product of the United States, and which has not been released from Customs custody into Customs territory.

**Regulations**–All operations within the foreign-trade zone are subject to the Foreign-Trade Zones Board Regulations, 15 C.F.R. Part 400; and U.S. Customs Regulations, 19 C.F.R. Part 146. Imports and exports may also be governed by the Regulations or Guidelines of other Federal Agencies. All products to be admitted to a foreign-trade zone must be reviewed for potential compliance issues.

Restricted Merchandise/Operations—Merchandise which may not be authorized for delivery from Customs custody without a special permit, or a waiver thereof, by an agency of the U.S. Government. Also, the Foreign-Trade Zones Board and U.S. Customs have restricted certain operations in the past involving the following products: steel, apparel/textiles, television tubes, auto parts, milk, and sugar, orange juice, printers ink, alcohol/gasohol, oil refining, tires, chain saws, silicon metals, and golf carts. The restrictions may vary on a case-by-case basis.

**Sequential Number**—The control number or the zone admission number on the CBPF 214 in block #6. The Zone Operator sets the number structure. It is not the zone lot number or the UIN.

Service Area means the counties of Davis, Morgan, Salt Lake, Utah, and Weber and the cities of Brigham City, Corinne, Honeyville, Perry, Erda, Grantsville, Lake Point, Mills Junction, Rush Valley, Stansbury Park, Stockton, Terra, Tooele, Vernon, Heber

City, Midway, Coalville, Deer Mountain, Echo, Francis, Henefer, Kamas, Kimball Junction, Oakley, Park City, Peoa, Samak, Silver Summit, Snyderville, Wanship, Woodland, and Mantua where usage-driven or magnet sites can be established under ASF rules.

#### Status of Merchandise-

- A. Domestic Merchandise–Merchandise produced in the U.S., not exported therefrom, and on which all internal revenue taxes, if applicable, have been paid; and, imported merchandise properly released from Customs' custody on which all applicable duties and taxes have been paid. (19 C.F.R. § 146.43).
- B. Nonprivileged Foreign Merchandise—Foreign merchandise or non-tax-paid domestic merchandise upon which the duty and applicable taxes will be determined at the time the merchandise enters the Customs territory of the United States from the zone for consumption. (19 C.F.R. § 146.42).
- C. Privileged Foreign Merchandise-Foreign merchandise or non-tax-paid domestic merchandise upon which the duty and applicable taxes have been determined at the time this status is approved. The determined duty rate and taxes are not subject to future fluctuation. However, if merchandise is subject to antidumping or countervailing duties, and therefore placed in Privileged Foreign status, the merchandise will be entered under the HTSUS rate of duty in effect at the time of admission to the zone; however, the estimated AD/CVD rates are those in effect at the time of withdrawal from the zone. Merchandise subject to antidumping or countervailing duties, that must be placed in privileged foreign status pursuant to Section 400.14(e)(2), Foreign-Trade Zones Board Regulations, may be exported duty free except to North American Free Trade Agreement countries. Once established, Privileged Foreign status cannot be changed. If merchandise has already been admitted to a zone with Nonprivileged Foreign status, Privileged Foreign status may be obtained by filing a CBPF 214 and related documents. Application for this status, however, must be filed prior to manipulation or manufacture in the zone. (19 C.F.R. § 146.41).
- D. Zone-Restricted Merchandise-Merchandise admitted to a zone for the sole purpose of exportation or destruction. Merchandise with Zone-Restricted Status may not enter U.S. Customs territory for consumption except when approved by the Foreign-Trade Zones Board. No manufacturing or processing may occur with merchandise that is in Zone Restricted Status. Drawback may be filed immediately upon merchandise admission. (19 C.F.R. § 146.44).

**Storage**—The keeping of merchandise in or upon the premises within the Foreign-Trade Zone. Covered storage means keeping within a covered and enclosed structure affording weather protection. The term "storage", without other designation, ordinarily implies covered storage.

**Subzone**–A special purpose zone established as part of a zone project for a limited purpose that cannot be accommodated within an existing zone. Foreign merchandise may be admitted to the area without the payment of U.S. Customs duties and taxes or the imposition of U.S. quotas; domestic merchandise is allowed in the area. No U.S. Customs duties, taxes, or quotas apply if the merchandise is exported; U.S. Customs duties, taxes and quotas are applicable if the merchandise is imported into U.S. Customs territory either on the basis of the imported materials or the finished product depending on the zone status designation. For new subzones if a company wishes to have production authority it must request approval of a Production Notification Application which can require four (4) months unless U.S. Customs will support an interim approval. A usage-driven site may also be called a subzone if requested during the Application process.

**Sunset Provision**—Magnet sites have a rolling five (5) year sunset provision during which at least a portion of the magnet site must be activated, while a usage-driven site must demonstrate actual zone activity within three (3) years or lose zone status.

**Temporary Deposit**—Merchandise admitted to a foreign-trade zone under 146.35, C.R. when information or documentation is insufficient in order to complete the CBPF 214. The documentation and time period restraints under this provision are avoided if the Admission Suspense Account procedures in 146.22(c), C.R. are followed. See Section I - Definition of Terms, Admission Suspense Account.

**Transshipment Merchandise**—Foreign merchandise which enters and leaves the United States through the same port, being transferred from one vessel to another directly or by way of a Foreign-Trade Zone or Customs Bonded Warehouse. The term is particularly applied to such merchandise transferred through a Foreign-Trade Zone.

**Unit of Quantity–**Means the customary grouping of a commodity as a unit to indicate the medium or method of measure.

United States-The fifty States, the District of Columbia, and Puerto Rico that constitute the Customs territory of the U.S. The term "United States" includes all territories and possessions of the United States, except the Virgin Islands, American Samoa, Wake Island, Midway Islands, Kingman Reef, and the Island of Guam, which are not considered part of U.S. Customs territory.

Usage-Driven Site means sites designated to meet a specific operator/user's present need for FTZ designation; usage-driven sites cannot be used by another entity.

**Warehouse**—A covered and enclosed structure, affording weather protection, used primarily for short or long term storage of merchandise, and often containing business offices. In a Foreign-Trade Zone it also is used for manipulation, manufacture, and exhibition of merchandise.

Weight-Means the gross weight of the merchandise including all containers, except as noted to the contrary.

Zone Admission Number—The control number or sequential number on the CBPF 214 in block #6. The Zone Operator sets the number structure.

Zone Operator—The foreign-trade zone may be managed by the Grantee, a firm that oversees one or multiple zone users, or each firm may be its own foreign-trade Zone Operator. For the purposes of this Schedule, the term Zone Operator shall apply to both general-purpose zones and subzones. The zone or subzone may be an organization, corporation, partnership, or person that operates under the terms of an agreement with the Zone Grantee. There may also be multiple Zone Operators operating under the terms of agreement with the Zone Grantee.

**Zone User**—A person or firm using a zone for storage, handling or processing of merchandise. The Zone Operator may authorize a Zone User to maintain its individual inventory control and recordkeeping systems and procedures manual; however, the Zone Operator will remain responsible to Customs and liable under its bond for supervision, defects in, or failures of the systems unless the Zone User posts its own FTZ Operator's Bond and becomes a Zone Operator.

**Zone Year**—Each Zone Operator may choose its own zone year. December 31 is the year-end for Foreign-Trade Zones Board Annual Report purposes.

#### SECTION II - OVERVIEW OF FOREIGN-TRADE ZONES

Foreign-trade zones (zones) are restricted-access sites in or near ports of entry, which are licensed by the Foreign-Trade Zones Board and operated under the supervision of U.S. Customs (see, 19 C.F.R. Part 146). Authority for establishing these facilities is granted to qualified corporations. Applications submitted to the Foreign-Trade Zones Board for grants of authority must show the need for zone services and a workable plan that includes suitable facilities and financing.

Zones are operated under public utility principles. Zone Grantees usually contract with private firms to operate facilities and provide services to zone users. Zones have as their public policy objective the creation and maintenance of employment through the encouragement of operations in the United States that, for Customs reasons, might otherwise have been carried on abroad. The objective is furthered particularly when zones assist exporters and re-exporters, and usually when goods arrive from abroad in an unfinished condition for processing here rather than overseas.

Foreign and domestic merchandise may be moved into zones for operations not otherwise prohibited by law involving storage, exhibition, assembly, production or other processing. The usual formal Customs entry procedure and payment of duties is not required on the foreign merchandise unless and until it enters Customs territory for domestic consumption, in which case the importer ordinarily has a choice of paying duties either on the original foreign material or the finished product. Quota restrictions do not normally apply to foreign goods stored in zones, but the Foreign-Trade Zones Board can limit or deny zone use in specific cases on public interest grounds. Domestic goods moved into a zone for export may be considered exported upon entering the zone for purposes of excise tax rebates and drawback. "Subzones" are a specialpurpose type of ancillary zone authorized by the Foreign-Trade Zones Board, through grantees of public zones, for operations by individual firms that cannot be accommodated within an existing zone when it can be demonstrated that the activity will result in a significant public benefit and is in the public interest. Foreign merchandise and domestic merchandise for export in a zone are exempt from state and local ad valorem taxes. (15 C.F.R. § 400.1(c)).

More detailed information is contained in the Foreign-Trade Zones Act - 19 U.S.C. 81a-u; Foreign-Trade Zones Board Regulations - 15 C.F.R. Part 400; and U.S. Customs Regulations - 19 C.F.R. Part 146.

# SECTION III - APPLICATION OF RULES, REGULATIONS AND RATES

# Section III.0 – Application and Interpretation of Foreign-Trade Zone No. 30, Zone Schedule

The rules, regulations and rates of this Zone Schedule shall apply at Foreign-Trade Zone No. 30, its subzones, magnet sites, usage-driven sites, and annexes unless otherwise provided for. The Zone Grantee/Operator, shall be the sole judge to interpret and determine the applicability of any of the rates, regulations or services provided for in this Zone Schedule. However, any matter involving interpretation or action by U.S. Customs or other agency of the U.S. Government will be determined by the Port Director of Customs, with the concurrence of the Foreign-Trade Zones Board. Where applicable, the Foreign-Trade Zones Board and U.S. Customs Regulations shall prevail should any conflict arise with this schedule.

## Section III.1 - Regulations - Foreign-Trade Zones Board

Foreign-Trade Zone No. 30 is regulated by the Foreign-Trade Zones Board, Washington, D.C., special regulations as defined in the U.S. Code of Federal Regulations, Title 15, Chapter IV, Part 400-Regulations of the Foreign-Trade Zones Board.

# Section III.2 - Regulations - U.S. Customs and Border Protection

Foreign-Trade Zone No. 30 is subject to special U.S. Customs regulations as defined in U.S. Code of Federal Regulations, Title 19, Chapter I, Part 146-Foreign-Trade Zones.

#### Section III.3 - Public Utility Standards

Pursuant to Foreign-Trade Zones Board Regulation, the zone must be operated as a public utility. All rates and charges for all services or privileges within the zone shall be fair and reasonable, and the Zone Grantee and Zone Operator(s) shall afford to all who may apply for the use of the zone and its facilities and appurtenances uniform treatment under like conditions, subject to such treaties or commercial conventions as are now in force or may hereafter be made from time to time by the United States with foreign governments regardless of whether a zone participant has processed any zone related product or engaged a particular service provider. (15 C.F.R. § 400.42). The General-Purpose Zone contains buildings available for sale or lease, and open land suitable for construction, to ensure that the reasonable zone needs of the business community are being met. The buildings are equipped to provide storage, manipulation, manufacturing, and other office space for individual companies to act as their own Operator within their own facility. Additionally, there are buildings available, or land available for construction, that would accommodate a third party provider public warehouse building or buildings, making zone services available to those companies who did not wish to lease or purchase their own building, or physically handle their own

# SECTION III - APPLICATION OF RULES, REGULATIONS AND RATES

merchandise while within the foreign-trade zone site. In this manner, the Grantee provides the community the opportunity for a wide range of firms to be accommodated under public utility principles.

# Section III.4 - Uniform Treatment Standard

Any company that prepares an application to be filed with the Foreign-Trade Zones Board shall be sponsored by this Grantee organization unless that company is in a business that will harm other domestic companies, includes information in its application that is detrimental to the local community, or is not deemed to be in the general public interest.

# Section III.5 - Property Ownership

As stated in a March 4, 2009 memorandum from Mr. Andrew McGilvray, Executive Secretary of the Foreign-Trade Zones Board. Zone status is a "privilege," not a "right," which is provided to Grantees only in the Foreign-Trade Zone Act. Property owners are not specifically included, and the Foreign-Trade Zones Board does not have the legal right to grant them the privilege of zone status.

#### SECTION IV - SECURITY PROCEDURES

## Section IV.0-Background Investigation

In order to permit U.S. Customs to complete the activation request, a background investigation on the qualifications, character and experience of key employees and principal officers who will be involved in the operation of the zone must be completed. A list of each individual, including full names, addresses, social security numbers, and dates and places of birth or a completed CBPF 3078 must be submitted to U.S. Customs in Salt Lake City, Utah in order for them to perform this investigation. (19 C.F.R. §146.6(c)).

# Section IV.1-Employees and Persons Entering and Leaving Activated Portion of Zone

Persons desiring admittance to the zone shall make application to the Zone Operator and shall be bound by the Foreign-Trade Zones Board and U.S. Customs Regulations and the rules of the Zone Operator. All persons having business in the zone will enter and leave at the prescribed pedestrian entrances and be subject to examination as deemed necessary for the protection of the Customs revenue.

# Section IV.2-Identification of Employees Within Activated Portion of Zone

Every employee on duty within the zone and in connection with the operation of the zone shall be required while within the zone to wear appropriate identification badges to be provided by the Zone Operator of the zone or individual Users of the zone. Adequate security will be maintained for unissued badges. All persons having business within the zone, but not possessing appropriate zone-issued badges, passes, or other approval to enter the zone, shall apply for the appropriate approval and entry identification at the Zone Operator's office. A visitor's log will be maintained by the Zone Operator and will contain the date, name, firm, person to be visited, and pass number for each visitor permitted to enter the zone.

#### Section IV.3-Physical Facilities

All merchandise stored in the zone will be stored in a safe and sanitary manner. Aisles will be established in storage areas and may be changed from time-to-time. All entrances shall be left unblocked. Trash and waste shall be promptly removed from the zone. All local, state, and federal health laws shall be observed to ensure protection of public safety. (19 C.F.R. § 146.4 (f)).

#### Section V.0-Activation

Pursuant to regulations of the U.S. Customs, all or any portion of the zone approved by the Foreign-Trade Zones Board may be approved by the Zone Grantee and the Port Director of Customs for foreign-trade zone operations and for the admission, handling, and shipment for import or export of merchandise in zone status. All procedures of U.S. Customs shall be followed. (19 C.F.R. § 146.6).

# Section V.1-Boundary Modification

The Zone Grantee may submit to the Foreign-Trade Zones Board an Application to modify the boundary of an existing zone or subzone or to add a new site under the ASF. The procedure is administrative at the Foreign-Trade Zones Board without a Federal Register notice. (15 C.F.R. § 400.24(c)). No fee is owed the Foreign-Trade Zones Board. The site may also be requested to be approved as a subzone.

# Section V.2-Construction of Buildings and Facilities Within a Zone

The Zone Grantee may, with the approval of the Foreign-Trade Zones Board, permit other persons, firms, or corporations to erect buildings and other structures within the zone as will meet their particular requirements. The Foreign-Trade Zones Board statute and regulations contain certain requirements. All security related construction should be in accordance with U.S. Customs requirements and the building activated by U.S. Customs prior to use. As part of the activation process with U.S. Customs in Salt Lake City, a cargo-security survey or site visit will be conducted by U.S. Customs for each company that requests activation approval for its facility. For additional construction in a designated zone site, the Foreign-Trade Zones Board must be notified of all such construction in a general-purpose foreign-trade zone that was not approved in the original Application. Advanced notification is not necessary. Notification will occur with the Annual Report to the Board filed by the Salt Lake City Corporation. If production authority within a general-purpose zone is requested, notification will occur with a Production Notification Application approved by the Foreign-Trade Zones Board.

#### Section V.3—Deactivation

A Zone Operator may file a request with the Customs Port Director to deactivate all or a portion of an existing activated zone or subzone and shall cease to admit merchandise into the zone site in zone status. Final action and disposition of the merchandise must be made with the concurrence of the Customs Port Director.

# Section V.4-Disposition of Merchandise in a Zone

In general, merchandise lawfully admitted to a zone may, in accordance with these and other regulations made under the provisions of the Act be sent into Customs territory of the United States, destroyed or exported. (19 C.F.R. § 146.71).

# Section V.5-Exclusion from Zone of Goods or Process of Treatment/Grant Restrictions

When it shall be reported to the Foreign-Trade Zones Board that any goods or process of treatment is detrimental to the public interest, health, or safety, the Foreign-Trade Zones Board shall cause such investigation to be made, as it may deem necessary. No operation or process of treatment will be permitted in the zone that in the judgment of the Foreign-Trade Zones Board or the Zone Operator is detrimental to the public interest, health, or safety. (15 C.F.R. § 400.13(a)(8)(b)). Normally, the Foreign-Trade Zones Board issues a Grant Restriction by means of a Board Order governing such activity. Grant Restrictions are restrictions or conditions placed in a Grant or other approval by the Foreign-Trade Zones Board that may limit the zone status allowed, the kind of operation or the merchandise in a zone, the entry of merchandise into the commerce, the life of the Grant, or the amount of acreage allowed to be activated. See also the definition of Restricted Merchandise/Operations.

# Section V.6-Forms, Procedures and Operations in a Zone

The merchandise and operations permitted in a zone, the disposition of merchandise in a zone, the zone status of the merchandise and special provisions applicable to each status, compliance with requirements of other Federal Agencies, the subsequent importation of merchandise, the exportation of merchandise from a zone, and other operations in a zone authorized by the Act are all controlled by U.S. Customs Forms of other Federal Agencies.

# Section V.7-Grant Sale/Conveyance, Transfer, Assignment, Etc.

The Foreign-Trade Zone Grant of Authority may not be sold, conveyed, transferred, set over, or assigned (FTZ Act, Section 17; 19 U.S.C. 81q). (15 C.F.R. § 400.13(a)(7)). Application may be made to the Foreign-Trade Zones Board to reissue a Grant under certain conditions.

#### Section V.8-Hours of Business and Service

The Zone Operator shall prescribe hours of business and service, for U.S. Customs purposes.

# Section V.9-Independent Contractor Status

Zone Grantee, Zone Administrator, Zone Operator, and any future Zone User are not and shall not be considered as joint venturers, partners, or agents of each other, and none shall have the power to bind or obligate the other except as set forth in any written agreements. Zone Grantee, Zone Operator, and any future Zone User agree not to represent to anyone that they are agents of one another or have any authority to act on behalf of one another except as set forth in any written agreements.

# Section V.10-Lapse/Sunset Provision

The grant of authority for every general-purpose zone or subzone may lapse if it is not activated and in operation within five years of the initial Foreign-Trade Zones Board Order issued after November 7, 1991. Detailed provisions apply. If a portion of any zone site is not activated within five (5) years of the establishment of the zone site, Grantee has the right to transfer zone status to another parcel of land adjacent to the Customs Port of Entry. Contact the Zone Grantee for a complete explanation. (15 C.F.R. § 400.13(a)(4)). All zone operators in general-purpose zone sites are subject to sunset provisions. A usage-driven site operator secure activation approval and must demonstrate zone activity within three (3) years or lose zone status. If an operator is located in a magnet site, the operator or another operator in the magnet site must activate a portion of the magnet site within five (5) years. Failure to meet the sunset provisions will result in automatic deletion of zone status. Salt Lake City Corporation as Grantee will not be held liable for any difficulties this may create for an operator.

# Section V.11-Manipulation, Manufacture, Exhibition of Merchandise

In general, merchandise lawfully brought into a zone may, in accordance with these and other regulations made under the provisions of the Act, be stored, sold, exhibited, broken up, repacked, assembled, distributed, sorted, graded, cleaned, mixed with foreign and domestic merchandise, or otherwise manipulated or be manufactured.

- (a) Permission for any manipulation, manufacture, destruction, or exhibition in a zone shall be obtained from the Port Director of Customs subject to such application and procedure prescribed by the Secretary of the Treasury for the protection of the revenue by means of a CBPF 216.
- (b) For production (manufacturing/processing), a second request must be made in advance to the Foreign-Trade Zones Board for production operations. The Foreign-Trade Zones Board defines production as any change in HTS classification. The Foreign-Trade Zones Board must approve all production operations. This includes certain "kitting" operations where there may be a change in HTSUS classification. Any new production operation beyond the scope approved in the Grant of Authority must be authorized by the Foreign-Trade Zones Board. See generally 15 C.F.R. 400.14(a). In a

general-purpose zone, expedited action under Interim Production Notification authority can be secured. In existing general-purpose zone sites and subzones, Interim Production Notification authority may be secured in less than one hundred and twenty (120) days if U.S. Customs and Border Protection will provide a concurrence letter to the Foreign-Trade Zones Board.

(c) In the event of the denial of any application by the Port Director for any reason, the applicant, the Zone Grantee or the Zone Operator of the zone may appeal the adverse ruling. If any revenue protection considerations are involved in such an application, the Foreign-Trade Zones Board shall be guided by the determinations of the Secretary of the Treasury.

#### Section V.12-Merchandise Permitted in a Zone

Foreign and domestic merchandise of every description, except such as is prohibited by law, may without being subject to Customs laws of the United States, except as otherwise provided in the Foreign Trade Zones Act and the regulations made thereunder, be admitted into a zone.

(a) Merchandise that is specifically and absolutely prohibited by law shall not be admitted into a zone. Any merchandise so prohibited by law that is found within a zone shall be disposed of in the manner provided for in the laws and regulations applicable to such merchandise. A distinction is made between (1) merchandise which is specifically and absolutely prohibited by law on the grounds of policy or morals, such as immoral or subversive literature, obscene articles, or lottery matter, and (2) merchandise which is subject to conditional prohibition only, for example, articles which are subject to permits or licenses for the protection of economic or national security or which may be reconditioned to bring them into compliance with the laws administered by various Federal agencies. Port Directors of Customs are required to exclude the first class of articles and may not permit them to be admitted to a zone if they are aware of their prohibited status, except that the Port Director may permit the temporary deposit of any such merchandise in the zone pending final determination of its status. The transfer of articles of the second class to a zone is subject to any requirements of the Federal agency concerned. See 19 C.F.R. § 146.31(a) and (b).

There is no prohibition against placing over-quota merchandise in a zone pending its right to transfer to Customs territory pursuant to the applicable quota provisions.

- (b) The application for the admission of merchandise into a zone shall be approved or disapproved by the Port Director of Customs as the representative of the Foreign-Trade Zones Board on a CBPF 214.
  - (c) For definitions of Prohibited and Restricted Merchandise, see Section I.

#### Section V.13-Retail Trade Within Zone

No retail trade shall be conducted within a zone except under permits issued by the Foreign-Trade Zones Board. Duty paid and domestic merchandise may be sold in a foreign-trade zone under certain circumstances.

# Section V.14-Scope of Authority

Foreign-Trade Zone No. 30 is authorized by Foreign-Trade Zone Board Order Nos. 119 and 1606 to undertake the activities set out therein. The Foreign-Trade Zones Board must authorize all production activity that results in a change in the imported material's Harmonized Tariff Schedule of the United States classification. This includes "kitting" operations where finished products are packaged together for sale. Any change in imported materials and finished products for such activity must also be authorized to only undertake those activities approved by the Foreign-Trade Zones Board. Zone Operator/User shall promptly notify the Zone Grantee of any activity requiring Foreign-Trade Zones Board notice and authorization.

# Section V.15-Sponsor of New Zone or Subzone

The Zone Grantee may in its sole discretion decide to sponsor a new zone or subzone project and its Application to the Foreign-Trade Zones Board. In order to make its determination, the interested party must submit, in letter form to the Grantee, sufficient data in summary form as required in an Application to the Foreign-Trade Zones Board. (15 C.F.R. § 400.14(a), 400.22, 400.25, 400.37). If the Zone Grantee decides to sponsor the proposed project, the Application must be prepared at the cost of the applicant.

#### Section V.16-Status of Merchandise in a Zone

For the purposes of the Act and the regulations relating to this Section, all merchandise within a zone, except merchandise in transit through a zone as provided in U.S. Customs Regulations, and except merchandise temporarily transferred to a zone for manipulation under Customs supervision pursuant to Section 562, Tariff Act of 1930, as amended, shall be given a zone status on a CBPF 214 document. Any changes to the zone status must be made on a CBPF 214 and approved by the U.S. Customs. For definitions see Section I.

#### Section V.17-Subsequent Importation of Zone Merchandise

Articles produced in a zone and exported from there shall, on subsequent importation into the Customs territory of the United States, be subject to the import laws applicable to like articles produced in a foreign country, except that articles produced or manufactured in a zone exclusively with the use of domestic merchandise, the identity of which has been maintained in accordance with the Second Proviso of Section 3 of

the Act, as amended, may, on such importation, be entered as American goods returned. (19 C.F.R. § 146.67(e)). Contact the Zone Grantee for more detailed information on this topic.

# Section V.18-Termination-Accrued Obligations/Survival

All Zone Operator/Users will specifically acknowledge and agree that, upon termination or expiration of tenancy in the foreign-trade zone for any reason whatsoever, Zone Operator/User shall not be released or relieved from fulfilling any and all of its obligations or duties which arose or accrued during the term of its zone usage, and Zone Operator/Users will specifically represent and warrant to Zone Grantee and Zone Administrator that upon termination or expiration of its zone usage for any reason whatsoever, Zone Operator/User shall completely perform and fulfill any and all of its obligations or duties which arose or accrued during the term of its zone use including the immediate preparation and filing of all necessary reports with the Grantee and the U.S. Customs. Specifically, the Zone Operator/User's indemnity obligations, bond obligations, and record and record retention obligations shall survive the termination or expiration of any Agreement and/or zone activity for any such reason. Zone Grantee may require the tender of all such records for safekeeping.

# Section V.19-Termination-Bankruptcy

The Foreign-Trade Zone activity or any rights hereunder shall not be subject to involuntary assignment, transfer or sale or to assignment, transfer or sale by operation of law in any manner whatsoever, and any such attempted involuntary assignment, transfer or sale shall be void and of no effect. Without limiting the generality of the foregoing, Zone Operator/User agrees that in the event any proceedings under the Bankruptcy Act or any amendment thereto be commenced by or against Zone Operator/User, and, if against Zone Operator/User, said proceedings shall not be dismissed before either an adjudication in bankruptcy or the confirmation of a composition, arrangement or plan of reorganization, or in the event Zone Operator/User be adjudged insolvent or make an assignment for the benefit of its creditors, or if a writ of attachment or execution be levied against any real or personal property owned or leased by Zone Operator/User within the Zone and be not released or satisfied within 15 days thereafter, or if a receiver be appointed in any proceedings or action to which Zone Operator/User is a party with authority to take possession or control of the business conducted thereon by Zone Operator/User and such receiver be not discharged within a period of 15 days after his appointment, any such event or any involuntary assignment may constitute a termination by the Zone Grantee of the use of the Zone without notice or any other action and also shall terminate all rights hereunder at the discretion of the Grantee organization.

# Section V.20-Termination-Conviction/Abandonment

Foreign-Trade Zone usage may be terminated if Zone Operator/User shall be convicted under any law of a felony as defined by such law; if the Foreign-Trade Zones Board or U.S. Customs should suspend or terminate Zone Operator/User or the activated status of the zone; or if the Zone Operator/User shall voluntarily abandon, desert, or vacate the premises or discontinue its operations. Zone Operator/User shall immediately provide all records and reports for Zone Grantee, the Foreign-Trade Zones Board, and the U.S. Customs.

# Section V.21-Use of Zone by Carriers

The loading or unloading areas of a zone are intended primarily for the use of vehicles unloading merchandise into the zone or loading merchandise from the zone, and their use for other purposes may be terminated by the Secretary of the Treasury if found to endanger the revenue, or by the Foreign-Trade Zones Board, Zone Grantee, or Zone Administrator if found to interfere with the primary uses of the zone.

#### SECTION VI - GENERAL RULES AND REGULATIONS

## Section VI.0-Agreements

All firms using the services of a Foreign-Trade Zone Operator must enter into an operating agreement with the Operator. All Foreign-Trade Zone or Subzone Operators must enter into an agreement with the Zone Grantee. If there is a conflict between the operating agreement and this Schedule, the agreement will prevail. Copies of the agreements are available from the Zone Grantee.

## Section VI.1-Charges

- A. Government Agencies--Charges made by government agencies are not included in this Zone Schedule and should be arranged by the Zone User or his agent with the government agency concerned.
- B. When Payable--Zone charges are due and payable as they accrue.

# Section VI.2-Communication, Audits, Inspections and Requests for Information

Zone Operator/User shall inform Zone Grantee and Zone Administrator of any substantive written or oral communication with the U.S. Customs, the Foreign-Trade Zones Board, and any other Federal Agency that involves the merchandise held in the zone with respect to zone activity. Zone Grantee must make all written submissions to the Foreign-Trade Zones Board with respect to Foreign-Trade Zone activity. The Zone Operator/User shall promptly notify Zone Grantee and Zone Administrator of any oral or written request for information, inspection, spot check, or audit of any kind from U.S. Customs or the Foreign-Trade Zones Board or other reports requested by any government agency and of any audit or investigation commenced by any government agency which directly concerns zone operations, and shall accompany such notification with copies of all letters, requests, reports and investigative documentation to Zone Grantee.

# Section VI.3-Confidential Relationship

All foreign-trade zone documentation contains confidential business information that may not be copied or disclosed without the express written permission of the particular party in interest. All information shall be kept confidential except that which is required to be made public by the Foreign-Trade Zones Board or U.S. Customs. The Zone Operator is specifically required by 19 C.F.R. 146.4(d)(3) to maintain all transaction records confidential. This document contains trade secrets and commercial and financial information relating to the confidential business of private parties. The Trade Secrets Act (18 U.S.C. 1905) provides penalties for disclosure of such information.

#### SECTION VI - GENERAL RULES AND REGULATIONS

# Section VI.4-Foreign-Trade Zone Usage

Where applicable, Zone Operator agrees to place the following language in all lease/purchase agreements involving its referenced zone property:

The Premises are within Foreign-Trade Zone No. 30. If a purchaser, lessee, or tenant wishes to utilize the foreign-trade zone, it must enter into an appropriate Agreement with the Foreign-Trade Zone Grantee or Zone Operator as appropriate.

# Section VI. 5-Government Agencies

Zone Operator/User must comply with all lawful regulations of U.S. or New Mexico government agencies. Besides the U.S. Customs, many U.S. agencies have specific laws that apply to the import and export of merchandise. The Zone Operator/User and its Customs Broker, if applicable, are responsible for assuring compliance. See also Regulations definition in Section I.

#### Section VI.6-Governmental Licenses

Zone Operators/Users are responsible to obtain, maintain, and keep current any and all licenses, permits, certificates or other authorizations required by any Federal, State, or local government that are or may be necessary in the conduct of business in or from the zone.

#### Section VI.7-Insurance

All Zone Operators/Users shall secure and maintain throughout the term of their insurance with requirements and limits as required by the Zone Grantee. Zone Operators/Users must furnish certificates of insurance evidencing the required coverage ten (10) business days prior to the commencement of operations. As appropriate insurance shall include statutory workmen's compensation, automobile liability, and general liability.

Operator/User fails to maintain the required insurance for any period of time or fails to comply with any of the insurance requirements. Detailed insurance requirements may be secured from the Zone Grantee/ Operator. Insurance is carried by Zone Operator on its own property only and does not include insurance on the contents stored therein. Zone User is obligated to bring nothing within the zone which will cause the cancellation or forfeiture of the insurance or affect the premium rate thereof on the building or buildings of which the leased premises forms a part. Insurance on commodities or other property stored on the leased premises must be carried by and at the expense of Lessee or owner of the commodities or other properties. Merchandise stored,

#### SECTION VI - GENERAL RULES AND REGULATIONS

manipulated, or transferred within the zone is not insured by the Zone Operator, and the Zone Schedule rates do not include insurance on merchandise.

# Section VI.8-Public Interest, Health and Safety

No operation or process of treatment will be permitted in the zone that, in the judgment of the Foreign-Trade Zones Board, Zone Grantee, Zone Administrator, or Zone Operator, is detrimental to the public interest, health and/or safety. Zone management reserves the right to refuse merchandise that would, in the opinion of the zone management, pose unusual or unacceptable problems or hazards to the zone. See also Restricted Merchandise/Operations in Section I.

## Section VI.9-Regulations - General

All persons and merchandise of every description entering or leaving Foreign-Trade Zone No. 30 for any purpose whatsoever shall be bound by the lawful regulations of the Foreign-Trade Zones Board and by the Board Order issued thereunder, and U.S. Customs and actions of the Port Director of Customs.

Although zones are outside the Customs territory, most Federal laws apply in zones. The extent to which they apply or do not apply depends on their precise wording, their relationship to the Foreign-Trade Zones Act, and the interpretation thereof by the particular Federal Agency affected. State and local laws apply in zones except to the extent they are preempted or modified by Federal laws. The Foreign-Trade Zones Board and the Port Director of Customs cooperate with Federal, State, and local government authorities in the administration of their laws, regulations, and ordinances. The Zone Grantee, Zone Operator, and Zone Users shall allow such authorities access to the zone to carry out their duties. They are, however, subject to admission and departure requirements as noted herein.

## Section VI.10-Regulations - Zone

The rules governing procedure within Foreign-Trade Zone No. 30 are issued in conformity with and supplementary to the Foreign-Trade Zones Board and U.S. Customs regulations and such other United States laws and regulations relating to the Port of Entry as are applicable to Foreign-Trade Zone Operations.

# SECTION VII - SPECIAL RULES PERTAINING TO MERCHANDISE

# Section VII.0-Abandonment, Arrearage, or Insolvency

If merchandise has been abandoned in the zone, or the person in whose account the merchandise is held in the zone apparently has absconded, is insolvent, or is in serious arrears in payments owed to the operator, the operator must take legal action under the laws of the state in which the zone is located to dispose of the merchandise. If the operator is authorized to sell the merchandise in public auction to recover a debt, the buyer will have title in the goods to dispose of them at his or her option. If the merchandise is to be entered for consumption the owner or purchaser will be held liable for any duties, taxes and deficiencies due. Auction sales will be conducted by the zone operator or representative thereof, and not by Customs or a Customs contractor.

# Section VII.1-Bureau of Census Reporting

Certain statistical information is necessary to be provided to the Bureau of the Census on all FTZ admission receipts. If provided to Customs, the CBPF 214A must be salmon or pink in color and be identified as "Statistical Copy". (19 C.F.R. § 146.32(a)). The current CBPF 214 to be utilized is available from the Operator. U.S. Customs is responsible for transmitting the CBPF 214As to Census. The Operator may provide this data to the Bureau of the Census with an e-214 filing or it may be provided to U.S. Customs by completion of the CBPF 214A. The Bureau of the Census must receive the reports no later than the tenth calendar day following the month the merchandise was admitted to the Zone.

## Section VII.2-Customs Bond

A Customs and Border Protection Form 301, Activity Code 4, is utilized for the Foreign-Trade Zone Operator's Bond. Provisions are set forth at 19 C.F.R. § 113.73. Any companies that will act as a foreign-trade zone operator must secure a foreign-trade zone operator's bond in the name of their company.

#### Section VII.3-Customs Inspection of Merchandise While in Zone

The Zone Operator/User or his agent shall at all times be immediately available to make the merchandise subject to inspection required by U.S. Customs and shall have the sole responsibility of opening crates and packages, handling the merchandise and securing the crates and packages following the inspection. In the event that the Zone Operator/User or his agent is not immediately available for inspection, then the zone personnel shall be authorized to open such packages for U.S. Customs and shall not be liable for any loss or damage for any reason whatsoever to the goods of the consignee. The Zone Operator/User shall be charged for such services at rates established.

# SECTION VII - SPECIAL RULES PERTAINING TO MERCHANDISE

#### Section VII.4-Customs Permit

Merchandise will not be delivered to or through Customs territory unless the delivery order is accompanied by: a CBPF 3461/7501 (entry for consumption); a CBPF 7512 (entry for transportation, immediate exportation, or transportation and exportation); or appropriate alternate procedures.

## Section VII.5-Grantee Knowledge

The Zone Grantee and Zone Administrator are not obligated to, and does not intend to, monitor the day-to-day activity of the Foreign-Trade Zone. The Zone Grantee and Zone Administrator shall have no knowledge, actual or constructive, of the quantity, character, status designation, identification, or time of admission, transfer, or release of goods into or from the Foreign-Trade Zone.

# Section VII.6-Handling of Merchandise

Zone Operator/User will be responsible for the receipt and verification of all merchandise admitted to the Zone on the proper Customs Forms and for handling of all merchandise having activity being performed under the proper Customs Forms. Zone Operator/User will perform all these functions according to all Customs Regulations that apply to these activities. Zone Operator/User will not allow removal of any merchandise located within the Zone without prior approval from Customs under the applicable laws, rules and regulations of the U.S. Customs.

# Section VII.7-Harbor Maintenance Fee-

The Water Resources Act of 1986 provides for a Harbor Maintenance Fee to be imposed for commercial use of Ports in the United States. All merchandise arriving at deepwater ports is subject to a fee of .125%. The Applicant for admission is liable for payment of the fee. The filing of the CBPF 349 quarterly is the responsibility of the Zone Operator/User or its Customs broker. The CBPF 350 is used for amendments or refunds.

#### Section VII.8—Hazardous/Objectionable Commodities

The zone will not be required to accept for storage any commodity that will affect the rate of insurance on other merchandise in storage. Products will not be stored except in locations or areas that are not restricted in the acceptance of any commodity for storage under the insurance rate established on contents stored therein. The Grantee reserves the right to not allow certain merchandise to be stored, processed, or manufactured in the zone.

#### SECTION VII - SPECIAL RULES PERTAINING TO MERCHANDISE

#### Section VII.9-Indemnification

Zone Operator/User will protect, indemnify and hold harmless Zone Grantee and its respective Boards, officers and employees from and against any and all actions, suits, proceedings, claims, demands (including attorneys' fees and costs), whether insured or not, arising out of, or incident to, Zone Operator/Users obligations and operations hereunder. Zone Grantee/Zone Operator may require a bond at any time Zone Grantee/Zone Operator deems it necessary to adequately protect the parties indemnified hereby.

#### Section VII.10-Insurance

The Grantee may require special insurance coverage in its Agreement with Operator.

#### Section VII.11-Marking

All merchandise handled in the zone, before entry to Customs territory, must be marked in accordance with U.S. Customs regulations as to the country-of-origin and in accordance with all other government regulations. No merchandise will be permitted by Customs to be transferred from the zone for any purpose that is not properly labeled or carries any false or misleading label or mark. A CBPF 216 must be filed and approved by U.S. Customs prior to any repacking and labeling that may occur in the zone.

#### Section VII.12-Merchandise Processing (User) Fee

The current Customs Merchandise Processing (User) Fee of .3464% ad valorem is applicable only to the value of foreign non-duty paid merchandise entered into the U.S. from a foreign-trade zone. In 1995, the North American Free Trade Agreement for Canadian NAFTA qualifying merchandise provides that the fee is zero, not .3464% as for all other imports. For Mexican NAFTA qualifying merchandise, the fee was eliminated June 30, 1999. It is collected on a Customs entry CBPF 7501. Merchandise that is exported, scrapped, etc. from the zone is not subject to the Merchandise Processing Fee. The fee has a minimum of \$25 and is capped at \$485 per entry.

#### Section VII.13-Permission to Manipulate, Manufacture, Exhibit, Repack or Destroy

Before merchandise may be manipulated, repacked, manufactured, exhibited, or destroyed within the zone, application on CBPF 216 must be presented to the Zone Operator for concurrence. The Zone Operator will then forward the application to U.S. Customs. On approval by the U.S. Customs, the contemplated activity will then be permitted. The Zone Operator maintains a schedule of charges.

#### SECTION VII - SPECIAL RULES PERTAINING TO MERCHANDISE

#### Section VII.14—Record Deficiencies

In the event that any audit, inspection, or examination by the U.S. Customs, the Foreign-Trade Zones Board, Zone Grantee, Zone Administrator, or Zone Operator discloses that books, records or operational procedures of Zone Operator/User are not in conformance with the requirements of Federal, State and/or local law and the Operator's Agreement, the U.S. Customs, the Foreign-Trade Zones Board, Zone Grantee or Zone Operator may order the immediate correction of the documents or procedures. In the event that it is anticipated that such correction will take in excess of five (5) working days, a plan of performance will be submitted by the responsible party(s) to the Zone Grantee or Zone Operator for the correction of such discrepancy which shall be approved if necessary, by the Foreign-Trade Zones Board and the U.S. Customs, and shall proceed with all due diligence to correct the deficiency as described in the approved plan.

#### Section VII.15—Record Retention

All financial and accounting records of Zone Operator/User concerning zone operations shall be retained for five (5) years after the act or occurrence recorded or after the merchandise covered by such records has been forwarded from the Zone, whichever is longer, and all such records shall be available for inspection and audit by any appropriate government agency and by Zone Grantee during normal business hours.

#### Section VII.16–Reports to Governmental Agencies

The Zone Operator may be required to submit periodic reports to the Grantee and the U.S. Customs, or may be required to perform other acts as the Zone Operator of the zone in compliance with governmental regulations. Zone Users are required to and shall cooperate with the Zone Operator in the creation and maintenance of procedures, systems, regulations, or programs, and provide information and statistics that the Zone Operator considers necessary to ensure compliance with governmental requirements. The Zone Grantee must file an Annual Report to the Foreign-Trade Zones Board by the last business day in March on all activity that occurred in the zone during the previous calendar year (January 1 through December 31). Each Zone or Subzone Operator and Zone User must cooperate in providing the necessary data (15 C.F.R. § 400.51(c)). This data must be provided to the Grantee by no later than February 15 each year. An Annual Reconciliation and Annual Internal Review is required of each Foreign-Trade Zone or Subzone Operator. (19 C.F.R. § 146.25, 146.26). A certification letter acknowledging the Annual Reconciliation and Annual Systems Review have been completed and must be forwarded to the Customs Port Director within ninety (90) days of the end of the Operator zone year.

#### SECTION VII - SPECIAL RULES PERTAINING TO MERCHANDISE

#### Section VII.17-Right of Entry

Representatives of the Zone Grantee, the Foreign-Trade Zones Board, U.S. Customs and other authorized U.S. Government officers, shall have the right of access to enter the Zone for the authorized and lawful purpose of examining same, conferring with Zone Operator/User, its agents, invitees, and employees on such premises, inspecting and checking operations, supplies, equipment and merchandise, and determining whether the business is being conducted in accordance with the procedures established for the operation and management of the zone.

#### Section VII.18-Temporary Removal

Merchandise held in the zone may be temporarily removed from the zone for the limited purposes of repair, restoration, or any incidental operation which would not constitute a "manufacture or production" under drawback law, 19 U.S.C. 1313, and then returned to the zone. Application on a CBPF 216 must be presented to the Zone Operator and then to U.S. Customs for concurrence. See Customs Headquarters Ruling 214189 (August 31, 1982), Ruling 218458 (January 27, 1986), Customs Directive 3260-20 (August 4, 1986) and Section 9.2 of U.S. Customs FTZ Manual for a more detailed description of this limited provision.

#### Section VII.19-Trucking and Lighterage

Transfer of foreign merchandise from the first Port of arrival through Customs territory to the zone and from the zone to the port of export must be made by Customs bonded trucks, rail cars, airplanes, lighters or other carriers and subject to U.S. Customs regulations. Alternate procedures for transfer of merchandise under the Foreign-Trade Operators Bond (see 19 C.F.R. § 146.40(b)), not on bonded carriers, may be available with Customs approval.

#### SECTION VIII - CHARGES

#### Section VIII.0-Charges

Each General-Purpose Zone Operator that makes its facilities available to multiple zone user firms is responsible for preparing and submitting to the Grantee and Appendix which sets out the rules, rates and charges at the zone site. Each Zone Operator assumes responsibility for maintaining a complete and current Zone Schedule. Each Zone Operator will provide an Appendix of their charges to the Grantee and any changes and/or revisions to the Appendix upon implementation. Additionally, firms utilizing the General Purpose Zone may act as their own Zone Operator. No other charges will be levied other than those in Appendix A. Under these circumstances, the zone sites will operate under the Rules and Regulations and Grantee Rates and charges as set out herein.

#### Section VIII.1-Uniform Pricing

All customers having similar volume and circumstances will be afforded the same contractual terms.

#### Appendix A GRANTEE CHARGES

#### APPLICATION, ACTIVATION, AND ANNUAL FEES-

(a) Foreign-Trade Zones Board Application Fees--Zone Applications submitted to the Foreign-Trade Zones Board must be accompanied with a check in the following amount, as required by 15 C.F.R. § 400.29:

| (1) | Additional General-Purpose Zones (15 C.F.R. § 400.24 and 400.21 (a)(2)) \$3,200                             |
|-----|---|
| (2) | Special-Purpose Subzones (15 C.F.R. § 400.25)  (i) Non-manufacturing/processing or less than three products |
| (3) | Expansions (15 C.F.R. § 400.26(b))  |

These fees are payable by the Zone Operator of the appropriate site as described in 1, 2, and 3 above. The Zone Grantee will not be liable for any such fees, nor shall they be liable for preparing the application, the applicant shall prepare the necessary paperwork for the application submittal with the Grantee's approval. Note that there are no fees payable to the Foreign-Trade Zones Board for Usage-Driven Applications, Boundary Modifications or Production Notification Applications or Production Applications within a general-purpose zone or subzone; however, the Grantee charges an administrative review fee for assisting an applicant with a request for a boundary modification or expansion application, see (c)(2) below.

- (b) U.S. Customs Activation and Annual Fee-These fees were suspended pursuant to the Omnibus Budget Reconciliation Act of 1987 (Public Law 100-203).
- (c) The Zone Grantee charges each Zone Operator fees based upon services rendered. Fees may be adjusted from time to time by the Grantee by issuance of a correction to the Schedule.
  - (1) Annual Fee/Firms Acting as their own Operator And administrative annual fee is charged by the Zone Grantee for each general-purpose zone and specialpurpose subzone acting as their own Zone Operator.

The fee amount is:

| For    | Active   | General-Purpose    | Zone      | Operators/Subzone/Usage-Driven |
|--------|----------|--------------------|-----------|--------------------------------|
| Sites  |          |                    |           | \$10,000                       |
| For Ac | rtive Ge | neral Durnose Zone | l leage-f | Oriven Sites\$5,000            |

Dates payable, etc. are specified in the Operations Agreement between the Zone Grantee and Zone Operator of the General-Purpose Zone and/or Special Purpose Subzone.

(2) Application Fee – There shall be a one-time Application fee of \$3,500 payable to the Zone Grantee from any Operator.

MKC/DOCU/160764 (4131)

## Salt Lake City Corporation Foreign-Trade Zone No. 30

## Alternative Site Framework Application for Reorganization/Expansion of Existing FTZ

PART ONE: GENERAL INFORMATION

#### APPLICATION LETTER

1. The core of the application is a letter from the grantee that summarizes the application and transmits the full application (this format with attachments) to the FTZ Board. The letter should summarize the authority being requested, the proposed zone sites and facilities, and how the proposed reorganization/expansion would meet a demonstrated need for FTZ services. If you are proposing to add new sites, they should be discussed specifically in the letter including explaining how they would meet a demonstrated need for FTZ services. The letter should be dated within six (6) months prior to the submission of the application and signed by an authorized officer of the grantee corporation (see Question 11 under "Legal Authority for the Application" below).

An Application Letter is attached as the cover letter to this application document.

#### PROPOSED SERVICE AREA

- To define the Service Area for your FTZ, name the counties/localities in which you propose to be able to request designation of FTZ sites in the future. Explain how the Service Area complies with:
  - the "adjacency" requirement of the FTZ Board's regulations (within 60 miles or 90 minutes' driving time from the outer limits of your CBP Port of Entry);
  - the state enabling legislation relevant to FTZs; and,
  - the relevant sections of the grantee's charter or organization papers.

Separately, in an attachment called "Service Area Correspondence," please include documentation of support from each county in your proposed Service Area (using the standard language provided in the relevant "Sample Service Area Concurrence Letter" on the FTZ Board web site). Alternatively, you may provide evidence that you have contacted the counties/jurisdictions in the proposed service area (using the standard language provided in the "Sample Service Area Notification letter") by attaching a signed copy of the letter along with evidence of transmittal. If your focus is less broad than a county-wide level, support may instead be documented from the appropriate sub-county jurisdiction(s). Also, if your proposed Service Area includes any partial jurisdiction(s), provide a map(s) clearly showing in red the line dividing

the portions of the jurisdiction(s) inside and outside the Service Area. You may also provide an optional map of the proposed Service Area with proposed boundaries outlined in red.

The Salt Lake City Corporation is a Grantee. It sponsors Foreign-Trade Zone No. 30 in Salt Lake City, Utah. The Salt Lake City Corporation has notified the counties of Davis, Morgan, Salt Lake, Utah, and Weber and the cities of Brigham City, Corinne, Honeyville, Perry, Erda, Grantsville, Lake Point, Mills Junction, Rush Valley, Stansbury Park, Stockton, Terra, Tooele, Vernon, Heber City, Midway, Coalville, Deer Mountain, Echo, Francis, Henefer, Kamas, Kimball Junction, Oakley, Park City, Peoa, Samak, Silver Summit, Snyderville, Wanship, Woodland, and Mantua to be included in the "service area" of the Salt Lake City, Utah zone for the Alternative Site Framework Application as highlighted on the county notification letters attached as Exhibit 1. U.S. Customs in Salt Lake City has oversight jurisdiction for the Zone. The counties of Davis, Morgan, Salt Lake, Utah, and Weber are within the 60-mile or 90-minute driving time adjacency requirement of U.S. Customs and Border Protection. The entire service area is adjacent to or within the U.S. Customs Port of Entry in Salt Lake City. The U.S. Customs Port of Entry boundary for Salt Lake City, defined as: the City Limits of Salt Lake City, are hereby consolidated as a Customs port of entry designated as the Salt Lake City Customs port of entry with the geographical limits to include all of the area within Salt Lake City, Utah, effective upon publication. T.D. 69-76 (March 20, 1969).

The Salt Lake City Corporation will continue to sponsor subzones outside of the "service area" with the concurrence of local Customs and Border Protection.

It is expected that a continued expansion in trade will include new business facilities in Salt Lake City. The ASF will provide the Salt Lake City Corporation the

ability to provide zone status more quickly to attract new companies and new employment opportunities for Salt Lake City citizens.

3. If your zone was not the first FTZ established for your CBP port of entry (entitlement zone), explain why the existing zone(s) is not adequately serving the "convenience of commerce" (needs of potential users) for the proposed service area/proposed expansion sites. (You are welcome to contact the FTZ Staff for guidance on addressing this question.) Cité evidence to support all assertions.

The Salt Lake City Customs Port of Entry was used to create this zone. FTZ No. 30 was the first zone established within the Salt Lake City Customs Port of Entry. It was established in the City of Salt Lake City to service Salt Lake City businesses.

#### GENERAL JUSTIFICATION FOR REORGANIZATION OR EXPANSION

 Explain the need for the proposed reorganization or expansion of your FTZ under the ASF, including current and projected levels of international trade in the community.

The current zone configuration of one site is very limited. It is focused on a specific property. As the local economy has progressed, there are many areas not covered by foreign-trade zone status. These are areas that have become more attractive to businesses looking to locate in the United States, specifically in the Salt Lake City area. Local leaders have sought and obtained other incentives that have a much broader coverage area. In marketing the existing zone sites, it has become apparent that, in addition to new companies locating to the area, other companies in Salt Lake City may be interested in zone status, but are not currently within the one zone site. Zone status under the Alternative Site Framework complements the local effort with the City of Salt Lake City to bring business to the area.

The Salt Lake City Corporation is the Grantee of Foreign-Trade Zone No. 30 in Salt Lake City, Utah. The City of Salt Lake has a population of 191,180. According to the latest Foreign-Trade Zones Board Annual Report, merchandise received in Utah foreign-trade zones is over \$25 - 50 million. Exports from Utah foreign-trade zones total \$.5 to 1 million.

The Alternative Site Framework will provide the Salt Lake City Corporation with the flexibility of offering foreign-trade zone status to companies who have expressed a true need to utilize it. Additionally, as trade is expected to increase due to the ideal location of Salt Lake City to foreign markets such as Mexico, the ASF will provide flexibility and make it easier for companies to begin utilizing the foreign-trade zones program by streamlining the application process.

## Describe the local economy's strengths and weaknesses, in general, including established and emerging industries and particular challenges.

The local economy has many strengths including: Salt Lake City has a great business environment including: Salt Lake City has a business-friendly environment international airport, development-ready sites, and current moratorium on impact fees. Salt Lake City ranks among the best in the nation for business:

- 2017 Utah ranked #1 on Forbes' Best States for Business.
- 2016 Salt Lake City Ranked #7 on Forbes' Top Places for Business and Careers.
- 2016 Salt Lake City ranked #11 on Milken Institute's Best Performing
   Cities.
- 2016 Salt Lake City ranked #12 on Niche's Best Cities for Outdoor Activities in America.

 2016 - Salt Lake City ranked #12 on Livability's Best Cities for Entrepreneurs, and also made the list for Top 100 Best Places to Live.

One of the challenges is to diversify the types of industry in the area. Local leaders have a well-trained workforce, but must continue to create new opportunities for this workforce by encouraging new businesses to locate to the area. The Alternative Site Framework will help create these employment opportunities. A weakness of this local economy is its inability to provide foreign-trade zone status in an efficient manner for small and medium sized businesses. The ASF would make it easier for companies that have expressed an interest in zone status to secure zone status in a more flexible manner, more quickly than a subzone, and less costly. These are important factors for businesses in Utah.

## Indicate how reorganizing or expanding your FTZ under the ASF ties to local/state/regional economic development plans.

The State of Utah, working with the Federal government and local entities, offers multiple incentives to attract and retain businesses in the State. Multiple economic development incentives are available such as the following:

#### **Economic Development incentives**

#### Salt Lake City Financing and Incentives

Economic Development Loan Fund. The Economic Development Loan Fund stimulates business development and expansion, encourages private investment, promotes economic development, and enhances neighborhood vitality in Salt Lake City by making low-interest loans available to businesses.

Salt Lake City Redevelopment Agency. The Salt Lake City Redevelopment Agency (RDA) was created for the purpose of improving the environment of the city and

creating better urban living conditions by mitigating blight. The RDA has developed a variety of loan programs for building renovation, new construction, and tax increment financing to assist property owners within Redevelopment Project Areas.

Foreign-Trade Zone (FTZ) No. 30. Salt Lake City is the only city in the state with a Foreign Trade Zone. Strategically situated near the Salt Lake City Airport, the zone offers companies the ability to defer, reduce or eliminate customs duties on product stored within the General Purpose Zone of FTZ No. 30. The FTZ also offers logistic and administrative benefits through procedures such as weekly Customs entry summaries and associated reduced transaction costs.

Industrial Revenue Bond Program. Industrial revenue bonds are a special taxexempt form of financing made available by the State of Utah and issued through Salt Lake City Corporation to finance qualified projects at interest rates substantially below comparable commercial rates.

SLCGreen Recycle Market Development Zone. This program is an incentive that businesses with a direct tie to recycling are aware of and consider when choosing a location. Momentum Recycling, Metech Recycling and SpringBack Utah have all used the incentive to begin operation in SLC, within our zone designation.

### Community Development Area (EDA)/Urban Renewal Area (URA)

All public entities that are entitled to property tax (school districts, counties, cities, libraries, etc.) can agree to rebate their increment back to the new development for a specified period of time as a way to promote development. In a Community Development Area (CDA), public entities can choose to opt-in on a property tax rebate if they see fit.

#### International Trade

The Salt Lake area experienced the highest growth in the country in exports as a share of GDP from 2003 to 2012. Salt Lake City, often referred to as the "Crossroads of the West," is a hub for air, ground, and rail distribution services located almost equidistant from all major Western U.S. markets. Its central location in the United States means you can also talk to someone in Asia or Europe in the same business day. Furthermore, the extraordinarily high level of multilingual capability within Utah provides a more nimble and proficient workforce. Many Utahans have lived or worked abroad, which significantly augments their capability to make an instantaneous contribution to the achievement of Utah-based businesses that operate internationally.

#### INFORMATION ON EXISTING ZONE SITES

- 5. Fill in the table immediately below (adding additional rows, as needed) for your existing sites, including any Subzones that are subject to your zone's activation limit. Here is a description of the information to fill in about each site:
  - <u>Site Identification</u> -- This is the site/Subzone number assigned by the FTZ Board and should be reflected in the FTZ Board's documents to you. You can confirm this information by contacting the FTZ Staff.
  - Basic Description of Site and Address -- This is the site name (for example, the Acme Industrial Park) and the street address (or similar indicator) that is the primary indication of the site's physical location.
  - Acreage within Current Site Boundaries Indicate the number of acres within the current boundaries of the site. This figure should match the FTZ Board's records regarding the site's acreage.
  - Sunset/Time Limit Indicate whether or not the site currently has a sunset or time limit

| Site<br>Identification | Basic Description of Site and<br>Address                             | Acreage<br>within Current<br>Site<br>Boundaries | Current Sunset/<br>Time Limit<br>(if applicable) |
|------------------------|--|---|--|
| 2                      | Rockefeller Group Development<br>Corp<br>1105 South 4800 West Street | 55  | Not applicable                                   |
|                        |  |   |  |

#### INFORMATION ON NEW OR MODIFIED ZONE SITES (IF APPLICABLE)

- 6. You only need to fill in the table below if there are 1) <u>new</u> sites that you are proposing for your FTZ or 2) <u>existing</u> sites that you propose to <u>modify</u> in any way. All new or modified sites should be included in this table (whether they are proposed for Magnet or Subzone or Usage-Driven designation). Add additional rows to the table, as needed. Here is a description of the information to fill in about each site:
  - Site Identification -- For a modification to an existing site, this will be the number already assigned to the site by the FTZ Board (as reflected in the FTZ Board's documents to you). For any new Magnet or Usage-Driven site, use new numbers for wholly new sites. For any new Subzone, use a new letter to indicate the proposed Subzone. (If your zone already has designated Subzones, use the next available letter.)
  - Change to Site -- Fill in this field as follows:
    - o If the site being proposed will be entirely new, indicate "New."
    - If the site already exists in your zone and you are proposing to remove it, indicate "Remove."
    - If the site already exists in your zone and you propose to retain the site but with modified site boundaries, indicate "Modify."
    - If the site already exists in your zone and you are simply proposing to renumber it, indicate "Renumber" followed by the new number for the site (for example, "Renumber to Site 5").
  - Basic Description of Site and Address -- This is the name (for example, the Acme Industrial Park) and the street address (or similar indicator) that is the primary indication of the site's physical location. For an existing site that you are modifying or removing, if the name and address remain the same as listed in the table in Question 5 above, simply indicate "Same as Existing."
  - Acreage within Proposed Site Boundaries Indicate the number of acres within the proposed (rather than existing) boundaries of the site.

| eage within<br>posed Site<br>oundaries |
|--|
|  |
|  |

#### SUMMARY OF PROPOSED ZONE STRUCTURE

- 7. In the table below, list all sites (both Magnet and Subzone/Usage-Driven) that you are proposing for inclusion as part of your FTZ under the ASF at this time. (Note that this list will not include any pre-existing Subzone of your zone, unless you have a specific reason to fold such a Subzone into the ASF. Contact the FTZ Staff for guidance on this point, as needed).
  - Add additional rows to the table, as needed. Here is a description of the basic information you will need to provide about each site:
  - <u>Site Identification</u> This number or letter associated with a site should match the information you provided in the tables for Questions 5 and 6 above.
  - <u>Site Category</u> -- For sites you are retaining or proposing, indicate "Magnet" or "Subzone" or "Usage-Driven" designation, as appropriate.
  - Acreage within Site Boundaries Indicate the number of acres within the boundaries of each site proposed as part of your future zone structure. For existing sites that are not being modified, this figure should match the acreage indicated for the site in the table for Question 5 above. For new or modified sites or Subzones, this figure should match the acreage indicated for the site in the table for Question 6 above.

| Site Identification | Site Category | Acreage within Site Boundaries |
|---------------------|---------------|--------------------------------|
| 2                   | Magnet        | 55                             |

8. Please explain the circumstances (including reference to the specific site number(s)) if you are proposing to remove or renumber any existing site(s):

This is not applicable.

9. For any current and future sites (including Subzones) of your zone, confirm that you commit to working with U.S. Customs and Border Protection (CBP), as appropriate, to meet current and future CBP automated-systems requirements (such as ACE) and to meet any CBP security requirements related to activation?

Yes, the Salt Lake City Corporation confirms its commitment to working with Customs and Border Protection (CBP) as appropriate to meet these requirements.

#### OTHER REQUESTS (OPTIONAL)

The following two questions relate to optional flexibility that is possible for some Magnet sites. You may put "N/A" in response to each of these questions unless you are requesting the specific flexibility they address (in which case you will need to provide detailed response(s)).

- 10. Provide responses regarding the following optional requests, if applicable:
  - a. There is a default sunset period of five years for each designated Magnet site in a zone reorganized under the ASF. The ASF allows for a grantee to request a possible exemption from the sunset limits for one Magnet site. If you would like to request an exemption from the sunset limits for one of your Magnet sites, indicate the site number and describe in detail why this site was chosen for permanent status. Key considerations would be the publicly owned nature of a site and public processes leading to the site's selection.

This is not applicable.

b. If you believe that a sunset period of longer than five years is justified for one or more specific Magnet sites, provide <u>separately for each such site</u> a detailed description of the specific circumstances that you believe justify a sunset period of longer than five years for the site in question.

This is not applicable.

#### LEGAL AUTHORITY FOR THE APPLICATION

- 11. In an attachment called "Legal Authority for Application," provide the following documents:
  - a. a current copy of the state enabling legislation regarding FTZs.

A copy of Utah State Legislature, Title 13, Chapter 9 is attached as Exhibit

2.

b. a copy of the relevant sections of the grantee's charter or organization papers. For non-public grantees, also provide evidence of the organization's current legal standing with the state. This can include a letter or documentation from an appropriate state official or from the state's official website.

A copy is attached as Exhibit 3.

c. a certified copy of a resolution of the applicant's governing body specific to the application authorizing the official signing the application letter. The resolution must be dated no more than six (6) months prior to the submission of the application. The resolution should indicate the nature of the application.

The Salt Lake City Corporation resolution authorizing the filing of the ASF

Application is attached as Exhibit 4 is attached.

MKC/APPL/160552 (4131)

# Foreign Trade Zone Fees EXHIBIT A Cost Analysis Methodology

Date:

7/10/2017

| Foreign Trade Zone Direct Costs                   | Note 1 |             | 30,527.29 |
|---|--------|-------------|-----------|
| Add: Unallocated General Fund Administrative Fees | Note 2 | 11,812.91   | -359      |
| Add: Staff Supervision/Admin & Building Costs     | Note 3 | 7,260.94    |           |
| Add: NAFTA Conference and Membership              |        | 5,425.00    |           |
|   |        |             | 24,498.86 |
| Total Expenditures                                |        | \$          | 55,026.14 |
| FTZ Direct Cost Hourly Rate                       |        | \$<br>73.38 |           |

#### Note 1:

**Full Cost Recovery** 

| Direct Staff Costs FY17 (CC 1300100)      |                      | Annual Cost  | FTZ<br>Pro Rate Share | FTZ Direct<br>Costs |
|---|----------------------|--------------|-----------------------|---------------------|
| Ben Kolander                              | Dep Dir Econ Develop | \$155,768.00 | 10.00%                | \$15,576.80         |
| Peter Makowski                            | Economic Dev Manager | \$98,822.00  | 10.00%                | 59,882.20           |
| Total Personal Services Costs (FY17 POPS) | CC 1300100           | _            |                       | \$25,459.00         |
| Operating, Maintenance & Other Charges    | CC 1300100           | \$144,630.07 | 2.86%                 | \$4,132.29          |
| Total Anual Costs                         |                      |              |                       | \$29,591.29         |
| Allocated Building                        |                      |              |                       |                     |
| Costs - Building Inspection Staff         |                      |              |                       |                     |
| est. 260 sf per empl                      |                      |              |                       |                     |
| \$18 psf (per Prop Mgt)                   | 54,68                | 80           |                       |                     |
| Times employee(s)                         |                      | 2 \$9,360    | 10.00%                | \$936.00            |
| Total FTZ Staff Direct Costs              | Annual Hours         | 416          |                       | \$30,527.29         |

### **EXHIBIT A**

Foreign Trade Zone Fees Cost Analysis Methodology Full Cost Recovery

Date:

7/10/2017

| N    | O   | ŧ۱  | 6 | 2  | : |
|------|-----|-----|---|----|---|
| 0.00 | -70 | (Z) | 6 | 97 |   |

| Fees per FY17 Admin Fee                          | \$ to be  | Derived    | Inspectors       |
|--|-----------|------------|------------------|
|  | allocated | Percentage | \$\$             |
| Economic Development                             | \$400,260 | 2.86%      | \$11,436         |
| Risk Admin Fees (Pro Rate share from CED)        | \$13,192  | 2.86%      | \$377            |
| Total Admin Fees                                 | \$413,452 | _          | <b>\$</b> 11,813 |
| Economic Development FTEs<br>Total CED Employees |           | 7<br>206   | 3,40%            |

#### Note 3:

|         |             |                                      | FTZ  |
|---------|-------------|--------------------------------------|--|
| 1       | Annual Cost | Pro rate share                       | Costs  |
|         | 5183,909    | 2.86%                                | \$5,254.54   |
|         | \$60,864    | 2.86%                                | \$1,738.97   |
|         |             |                                      | \$6,993.51   |
|         | 7           |                                      |  |
|         | 2           |                                      |  |
|         | 2.86%       |                                      |  |
|         |             |                                      |  |
|         |             |                                      |  |
|         |             |                                      |  |
| \$4,680 |             |                                      |  |
| 2       | 59,360      | 2.86 %                               | \$267.43   |
|         |             |                                      | \$7,260.94   |
|         | \$4,680     | 560,864<br>7<br>2<br>2,86%<br>54,680 | \$183,909 2.86%<br>\$60,864 2.86%<br>7<br>2<br>2.86% |

### SALT LAKE CITY ORDINANCE No. \_\_\_ of 2017

(Amending the Salt Lake City Consolidated Fee Schedule for Foreign Trade Zone fees.)

An ordinance amending portions of the Salt Lake City Consolidated Fee Schedule to include fees for the Foreign Trade Zone.

WHEREAS, Salt Lake City Corporation (the "City") is the Grantee of Foreign Trade Zone No. 30; and

WHEREAS, the City has previously not charged fees to companies participating in the Foreign Trade Zone; and

WHEREAS, the City is updating the Foreign Trade Zone from the Traditional Site Framework to the Alternative Site Framework; and

WHEREAS, the City intends to charge fees to companies applying to participate in the Foreign Trade Zone under the Alternative Site Framework and to charge an annual fee to companies operating within the Foreign Trade Zone; and

WHEREAS, the City intends the new fees to become effective as of the date the Alternative Site Framework is approved by the Foreign Trade-Zones Board; and

WHEREAS, on May 17, 2011 the City Council adopted Ordinances 2011-23, 2011-24 and 2011-25 to authorize and create the Salt Lake City Consolidated Fee Schedule; and

WHEREAS, it is now proposed that the Salt Lake City Consolidated Fee Schedule be amended to add certain Foreign Trade Zone fees as shown in the attached Exhibit A; and

WHEREAS, the City Council finds (i) the fees set forth in Exhibit A are necessary, reasonable, and equitable in relation to regulatory and service costs incurred by the City; and (ii) adoption of this ordinance reasonably furthers the health, safety, and general welfare of the citizens of Salt Lake City.

NOW, THEREFORE, be it ordained by the City Council of Salt Lake City, Utah: SECTION 1. That the Salt Lake City Consolidated Fee Schedule shall be, and hereby is, amended, in pertinent part, to reflect the fees set forth in the attached Exhibit A, and that a copy of the amended Salt Lake City Consolidated Fee Schedule shall be published on the official Salt Lake City website. SECTION 2. That this ordinance shall become effective immediately after the Foreign-Trade Zones Board approves the Alternative Site Framework. Passed by the City Council of Salt Lake City, Utah this \_\_\_\_ day of \_\_\_\_\_\_ 2017. Stan Penfold, Chairman ATTEST: CITY RECORDER Transmitted to Mayor on \_\_\_\_\_ Mayor's Action: \_\_\_\_\_ Approved. MAYOR (SEAL) APPROVED AS TO FORM Bill No. \_\_\_\_\_ of 2017. Published: \_\_\_\_\_

HB\_ATTY-#62582-v1-CFS Ordinance - Foreign\_Trade\_Zone.doc

## EXHIBIT A

### PROPOSED FEE SCHEDULE:

| Fee  | Current | After Alternative Site<br>Framework is Approved |  |
|--|---------|---|--|
| Additional General Purpose<br>Zone                           | \$0     | \$3,200   |  |
| Special Purpose Subzone<br>(Non/minimal-<br>manufacturing)   | \$0     | \$4,000   |  |
| Special Purpose Subzone<br>(Manufacturing)                   | \$0     | \$6,500   |  |
| Expansions   | \$0     | \$1,600   |  |
| Annual Fee for<br>Operators/Subzones/Usage-<br>Driven Sites  | \$0     | \$15,000  |  |
| Annual Fee for General<br>Purpose Zone Usage-Driven<br>Sites | \$0     | \$6,000   |  |
| Application Fee  | \$0     | \$3,500   |  |